

General Assembly

Amendment

February Session, 2008

LCO No. 5476

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Offered by:

REP. NARDELLO, 89th Dist. REP. FONTANA, 87th Dist.

To: Senate Bill No. 389

File No. 215

Cal. No. 280

"AN ACT CONCERNING THE CONNECTICUT CLEAN ENERGY FUND."

After the last section, add the following and renumber sections and internal references accordingly:

3 "Sec. 501. (NEW) (Effective from passage) (a) There is hereby 4 established and created a body politic and corporate, constituting a 5 public instrumentality and political subdivision of the state of 6 Connecticut established and created for the performance of an 7 essential public and governmental function, to be known as the 8 Connecticut Energy Authority. The authority shall not be construed to 9 be a department, institution or agency of the state. The authority shall 10 not be considered a "public service company" as defined by section 16-11 1 of the 2008 supplement to the general statutes. The purpose of said 12 authority shall be to achieve the lowest reasonable electricity costs for 13 customers. The authority's reasonable start-up and operating expenses 14 shall be recovered through the systems benefits charge established 15 pursuant to section 16-245*l* of the general statutes.

(b) On and after October 1, 2009, such authority shall act as a broker to procure electricity for standard service and supplier of last resort service on behalf of the electric distribution companies and municipal electric authorities. On and after October 1, 2010, such authority shall (1) procure least-cost supply-side and demand-side resources through competitive procurement processes to meet the electricity needs of customers in the state; (2) construct and operate generation facilities; and (3) sell electricity at cost to distribution companies and to municipal electric utilities and cooperatives.

(c) The powers of the authority shall be vested in and exercised by a board of directors, which shall consist of nine directors as follows: (1) The Secretary of the Office of Policy and Management, or the secretary's designee, (2) the Commissioner of Environmental Protection, or the commissioner's designee, (3) the Consumer Counsel, or the Consumer Counsel's designee, (4) a director appointed by the majority leader of the Senate, (5) a representative of the environmental community appointed by the president pro tempore of the Senate, (6) a representative of a consumer advocacy group with energy expertise appointed by the speaker of the House of Representatives, (7) a director appointed by the majority leader of the House of Representatives, (8) a director appointed by the minority leader of the Senate, and (9) a director appointed by the minority leader of the House of Representatives. No director may be a member of the General Assembly. All appointments shall be made within sixty days after the effective date of this section. The appointed directors shall serve for terms of four years each and shall have primary education or expertise in the areas of energy or electricity. Any appointed director who fails to attend three consecutive meetings of the board or who fails to attend fifty per cent of all meetings of the board held during any calendar year shall be deemed to have resigned from the board. Any vacancy occurring other than by expiration of term shall be filled in the same manner as the original appointment for the balance of the unexpired term. At its first meeting, the board shall elect a chairperson. The positions of each such appointed director shall be salaried and

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exempt from classified service. Both houses shall confirm or reject such appointments.

- (d) The chairperson shall, with the approval of the directors, appoint a president of the authority who shall be an employee of the authority and paid a salary prescribed by the directors. The president shall supervise the administrative affairs and technical activities of the authority in accordance with the directives of the board.
- (e) Six directors of the authority shall constitute a quorum for the transaction of any business or the exercise of any power of the authority. For the transaction of any business or the exercise of any power of the authority, and except as otherwise provided in sections 1 to 4, inclusive, of this act, sections 16-244b, 16-244d, subsection (c) of section 16-244i, sections 16-245d and 16-245q of the general statutes, the authority shall have power to act by a majority of the directors present at any meeting at which a quorum is in attendance.
- (f) Appointed directors may not designate a representative to perform in their absence their respective duties under sections 1 to 4, inclusive, of this act, sections 16-244b, 16-244d, subsection (c) of section 16-244i, sections 16-245d and 16-245q of the general statutes.
- (g) The term "director", as used in this section, shall include such persons so designated as provided in this section and this designation shall be deemed temporary only and shall not affect any applicable civil service or retirement rights of any person so designated.
- (h) The authority shall continue as long as it has bonds or other obligations outstanding and until its existence is terminated by law. Upon the termination of the existence of the authority, all its rights and properties shall pass to and be vested in the state of Connecticut.
- (i) The directors and officers of the authority shall not be liable personally for damage or injury, not wanton or wilful, caused in the performance of such person's duties and within the scope of such person's employment or appointment as such director or officer.

(j) On or before February 1, 2010, the authority shall report to the joint standing committee of the General Assembly having cognizance of matters relating to energy regarding its brokerage activities and whether such brokerage creates savings for ratepayers. Said report shall include, but not be limited to, the authority's recommendations on lowering costs through procuring power, long-term contracts or constructing and operating generation facilities itself, utility owned generation and on making the process more transparent.

(k) If the authority, pursuant to subsection (b) of this section, procures resources or constructs generation facilities, it shall do so in consideration of the resource procurement plans developed pursuant to subdivision (4) of subsection (c) of section 16-244c of the 2008 supplement to the general statutes, as amended by this act.

Sec. 502. (NEW) (*Effective from passage*) On or before January 1, 2009, the Connecticut Energy Authority established pursuant to section 1 of this act shall issue a request for proposals for the purpose of procuring long-term electricity contracts for Connecticut citizens. The authority may, once power is procured, transfer title to such power to the electric distribution companies and municipal electric energy cooperatives. The administrative costs of the contracts shall be charged to ratepayers on nonbypassable charges.

Sec. 503. (NEW) (Effective from passage) The directors of the Connecticut Energy Authority shall meet at least monthly at the call of the chairperson and may meet more frequently, if necessary and desirable. The first meeting shall be held on or before July 1, 2009. The directors shall maintain at all times minutes of its meetings including the authority's considerations, deliberations, decisions and resolutions, which minutes shall be considered public records. The authority shall maintain all necessary records and data with respect to its operations and shall report annually to the Governor and the General Assembly, upon its operations. Such reports shall include, but not be limited to, a report on the request for proposals, a listing of the contracts entered into for the procurement of electricity; a listing of the outstanding

issues of notes and bonds of the authority and the payment status

- 115 thereof; a budget showing the administrative expenses of the
- authority; and a report of revenues of the authority from all sources
- and of the redistribution of any surplus revenues. The authority shall
- 118 be subject to audit by the Auditors of Public Accounts in accordance
- 119 with normal auditing practices prescribed for departments, boards,
- 120 commissions and other agencies of the state.
- 121 Sec. 504. (NEW) (Effective from passage) The Connecticut Energy
- 122 Authority shall have power to:
- 123 (1) Employ a staff and hire consultants;
- 124 (2) Establish offices where necessary in the state of Connecticut;
- 125 (3) Make and enter into any contract or agreement necessary or
- incidental to the performance of its duties and execution of its powers;
- 127 (4) Sue and be sued;
- 128 (5) Have a seal and alter it at pleasure;
- 129 (6) Make and alter bylaws and rules and regulations with respect to
- the exercise of its own powers;
- 131 (7) Conduct such hearings, examinations and investigations as may
- be necessary and appropriate to the conduct of its operations and the
- 133 fulfillment of its responsibilities;
- 134 (8) Obtain access to public records and apply for the process of
- subpoena if necessary to produce books, papers, records and other
- 136 data:
- 137 (9) Charge reasonable fees for the services it performs and waive,
- 138 suspend, reduce or otherwise modify such fees, in accordance with
- 139 criteria established by the authority;
- 140 (10) Purchase, lease or rent such real and personal property as it
- 141 may deem necessary, convenient or desirable;

142 (11) Appoint such state and local advisory councils as it may from time to time deem advisable;

- 144 (12) Otherwise, do all things necessary for the performance of its 145 duties, the fulfillment of its obligations and the conduct of its 146 operations;
- 147 (13) Receive and accept, from any source, aid or contributions, 148 including money, property, labor and other things of value;
- (14) Invest any funds not needed for immediate use or disbursement in obligations issued or guaranteed by the United States of America or the state of Connecticut and in obligations that are legal investments for savings banks in this state;
- 153 (15) Adopt regular procedures for exercising its power under 154 sections 1 to 4, inclusive, of this act, sections 16-244b, 16-244d, 155 subsection (c) of section 16-244i, sections 16-245d and 16-245q of the 156 general statutes, not in conflict with other provisions of the general 157 statutes;
- 158 (16) Enter into joint ventures with public and private parties; and
- 159 (17) Coordinate with the regional independent system operator, as 160 defined in section 16-1 of the 2008 supplement to the general statutes.
- Sec. 505. Subsection (e) of section 16-244c of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (e) (1) On and after January 1, 2007, an electric distribution company shall serve customers that are not eligible to receive standard service pursuant to subsection (c) of this section as the supplier of last resort. This subsection shall not apply to customers purchasing power under contracts entered into pursuant to section 16-19hh.
- 169 (2) An electric distribution company shall procure electricity at least 170 every calendar quarter to provide electric generation services to

171 customers pursuant to this subsection. The Department of Public 172 Utility Control shall determine a price for such customers that reflects 173 the full cost of providing the electricity on a monthly basis and that is 174 the least-cost option to minimize cost that is consistent with the 175 approved procurement and deployment plan pursuant to this section 176 or, on an alternative basis as determined pursuant to subdivision (3) of 177 this subsection. Each electric distribution company shall recover the 178 actual net costs of procuring and providing electric generation services 179 pursuant to this subsection, provided such company mitigates the 180 costs it incurs for the procurement of electric generation services for 181 customers that are no longer receiving service pursuant to this 182 subsection.

- (3) On and after July 1, 2008, the Department of Public Utility
 Control shall conduct a contested case proceeding to study the
 frequency with which it should determine that price for supplier of last
 resort service and how to best minimize the cost of such service.
- Sec. 506. Subsection (e) of section 16a-3a of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 190 (e) The board, in consultation with the regional independent system 191 operator, shall review and approve or review, modify and approve the 192 proposed procurement plan as submitted not later than one hundred 193 twenty days after receipt. For calendar years 2009 and thereafter, the 194 board shall conduct such review not later than sixty days after receipt. 195 For the purpose of reviewing the plan, the Commissioners of 196 Transportation and Agriculture and the chairperson of the Public 197 Utilities Control Authority, or their respective designees, shall not 198 participate as members of the board. The electric distribution 199 companies shall provide any additional information requested by the 200 board that is relevant to the consideration of the procurement plan. In 201 the course of conducting such review, the board shall conduct a public 202 hearing, may retain the services of a third-party entity with experience 203 in the area of energy procurement and may consult with the regional

independent system operator. The board shall submit the reviewed procurement plan, together with a statement of any unresolved issues, to the Department of Public Utility Control. The department shall consider the procurement plan in an uncontested proceeding and shall conduct a hearing and provide an opportunity for interested parties, including, but not limited to, the Connecticut Energy Authority if such authority has not submitted a proposal pursuant to this section, to submit comments regarding the procurement plan. Not later than one hundred twenty days after submission of the procurement plan, the department shall approve, or modify and approve, the procurement plan. The department shall make such approval, or modification and approval, in consideration of the lowest cost solution for ratepayers and shall examine the widest range of resources. For calendar years 2009 and thereafter, the department shall approve, or modify and approve, said procurement plan not later than sixty days after submission.

- Sec. 507. Section 16a-3b of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) The Department of Public Utility Control shall oversee the implementation of the procurement plan approved by the Department of Public Utility Control pursuant to section 16a-3a of the 2008 supplement to the general statutes, as amended by this act. The electric distribution companies shall implement the demand-side measures, including, but not limited to, energy efficiency, load management, demand response, combined heat and power facilities, distributed generation and other emerging energy technologies, specified in said procurement plan through the comprehensive conservation and load management plan prepared pursuant to section 16-245m of the 2008 supplement to the general statutes for review by the Energy Conservation Management Board. The electric distribution companies shall submit proposals to appropriate regulatory agencies to address transmission and distribution upgrades as specified in said procurement plan.

(b) If the procurement plan specifies the construction of a generating facility, the department shall develop and issue a request for proposals, shall publish such request for proposals in one or more newspapers or periodicals, as selected by the department, and shall post such request for proposals on its web site. Pursuant to a nondisclosure agreement, the department shall make available to the Office of Consumer Counsel and the Attorney General all confidential bid information it receives pursuant to this subsection, provided the bids and any analysis of such bids shall not be subject to disclosure under the Freedom of Information Act. Three months after the department issues a final decision, it shall make available all financial bid information, provided such information regarding the bidders not selected be presented in a manner that conceals the identities of such bidders.

(1) On and after July 1, 2008, an electric distribution company may submit proposals in response to a request for proposals on the same basis as other respondents to the solicitation. A proposal submitted by an electric distribution company shall include its full projected costs such that any project costs recovered from or defrayed by ratepayers are included in the projected costs. An electric distribution company submitting any such bid shall demonstrate to the satisfaction of the department that its bid is not supported in any form of cross subsidization by affiliated entities. If the department approves such electric distribution company's proposal, the costs and revenues of such proposal shall not be included in calculating such company's earning for purposes of, or in determining whether its rates are just and reasonable under, sections 16-19, 16-19a and 16-19e of the 2008 supplement to the general statutes. An electric distribution company shall not recover more than the full costs identified in any approved proposal. Affiliates of the electric distribution company may submit proposals pursuant to section 16-244h, regulations adopted pursuant to section 16-244h and other requirements the department may impose.

271 (2) If the department selects a nonelectric distribution company

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272 proposal, an electric distribution company shall, within thirty days of

- 273 the selection of a proposal by the department, negotiate in good faith
- the final terms of a contract with a generating facility and shall apply
- 275 to the department for approval of such contract. Upon department
- 276 approval, the electric distribution company shall enter into such
- 277 contract.
- 278 (3) The department shall determine the appropriate manner of cost-
- 279 <u>of-service</u> cost recovery for proposals selected pursuant to this section.
- 280 In addition, proposals selected pursuant to this section, other than
- 281 proposals submitted by the Connecticut Energy Authority, shall
- 282 <u>include earning a reasonable rate of return.</u>
- 283 (4) The department may retain the services of a third-party entity
- 284 with expertise in the area of energy procurement to oversee the
- development of the request for proposals and to assist the department
- in its approval of proposals pursuant to this section. The reasonable
- and proper expenses for retaining such third-party entity shall be
- 288 recoverable through the generation services charge.
- 289 (c) The electric distribution companies shall issue requests for
- 290 proposals to acquire any other resource needs not identified in
- subsection (a) or (b) of this section but specified in the procurement
- 292 plan approved by the Department of Public Utility Control pursuant to
- 293 section 16a-3a of the 2008 supplement to the general statutes, as
- 294 <u>amended by this act</u>. Such requests for proposals shall be subject to
- approval by the department.
- Sec. 508. Subsection (l) of section 1-79 of the 2008 supplement to the
- 297 general statutes is repealed and the following is substituted in lieu
- 298 thereof (*Effective from passage*):
- 299 (l) "Quasi-public agency" means the Connecticut Development
- 300 Authority, Connecticut Innovations, Incorporated, Connecticut Health
- 301 and Education Facilities Authority, Connecticut Higher Education
- 302 Supplemental Loan Authority, Connecticut Housing Finance
- 303 Authority, Connecticut Housing Authority, Connecticut Resources

304 Recovery Authority, Lower Fairfield County Convention Center

- 305 Authority, Capital City Economic Development Authority,
- 306 <u>Connecticut Energy Authority</u> and Connecticut Lottery Corporation.
- Sec. 509. Subdivision (6) of subsection (a) of section 16-244e of the
- 308 2008 supplement to the general statutes is repealed and the following
- 309 is substituted in lieu thereof (*Effective from passage*):
- 310 (6) Once unbundling is completed to the satisfaction of the
- 311 department and consistent with the provisions of section 16-244, (A)
- 312 any corporate affiliate or separate division that provides electric
- 313 generation services as a result of unbundling pursuant to this
- 314 subsection shall be considered a generation entity or affiliate of the
- 315 electric company, and the division or corporate affiliate of the electric
- 316 company that provides transmission and distribution services shall be
- 317 considered an electric distribution company, and (B) an electric
- 318 distribution company shall not own or operate generation assets,
- except as provided in this section and sections 1 to 4, inclusive, of this
- act, sections 16-43d of the 2008 supplement to the general statutes, 16-
- 321 243m of the 2008 supplement to the general statutes, 16-243u of the
- 322 2008 supplement to the general statutes, 16a-3b of the 2008 supplement
- 323 to the general statutes, as amended by this act, and 16a-3c of the 2008
- 324 <u>supplement to the general statutes</u>.
- Sec. 510. (NEW) (Effective from passage) The Connecticut Energy
- 326 Authority shall be subject to the Freedom of Information Act, as
- defined in section 1-200 of the general statutes."